

BUILDINGENERGY NYC

NYCHA RAD-PACT: Generational Opportunities for Driving Change

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**Northeast Sustainable Energy Association (NESEA)
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Understanding PACT Program



The image shows a YouTube video player interface. At the top left, there is a red circular icon with a white house and the text 'NEW YORK CITY HOUSING AUTHORITY'. To its right, the video title 'Permanent Affordability Commitment Together (PACT)' is displayed. Further right are icons for 'Watch later' and 'Share'. The main content area has a blue background. On the left is a white line-art icon of a multi-story building with a grid of windows. Below this icon, the text 'NEW YORK CITY HOUSING AUTHORITY' is written in white. To the right of the building icon, the word 'PACT' is written in large, bold, white letters. Below 'PACT', the text 'Permanent Affordability Commitment Together' is written in white. At the bottom left of the video area, there is a black button with the text 'MORE VIDEOS'. Below the video area is a progress bar and a control bar. The control bar includes a play button, a volume icon, the text '0:11 / 7:01 • Intro', a Creative Commons license icon, a settings gear icon, the YouTube logo, and icons for a mobile device and a full-screen view.

Permanent Affordability Commitment Together (PACT)

Watch later Share

NEW YORK CITY
HOUSING
AUTHORITY

PACT

Permanent Affordability
Commitment Together

MORE VIDEOS

0:11 / 7:01 • Intro

CC YouTube

To watch more videos about the PACT program, **check out our PACT YouTube Playlist!**

Overview RAD and PACT Programs

Rental Assistance Demonstration Program (RAD)

- Federal initiative that originated during the Obama administration in 2013.
- Intent behind the program is to inject funding into PHAs across the country to address capital needs and deferred maintenance backlogs.
- The deferred maintenance backlog nationwide is estimated at **\$26B** and the total capital funding need for NYCHA alone is approximately **\$76B**.

Permanent Affordability Commitment Together (PACT)

- Comprehensive Renovations
- Deep Energy Retrofits
- Enhanced Property Management
- Expanded On-site Social Services



Overview RAD and PACT Programs

PACT Ownership and Operations

- Management of the property transfers from the public housing authority to a private sector entity
- **Public Housing Authorities are funded with Section 9:** During a RAD/PACT conversion, this subsidy switches to Section 8 Project Based Voucher funding. Section 8 is used throughout the country to subsidize affordable housing operations
- **Section 8 is a higher value subsidy stream:** Development teams can then bring in financing to address capital needs
- This capital infusion provides a previously unseen opportunity to not only give properties a facelift and introduce amenities, but to **comprehensively overhaul building systems**



National & Regional Impact



NYCHA's Need for Investment

NYCHA Portfolio Stats to Know

- Construction years: 1945-1970
- Predominant building systems: Low pressure gas-fired boilers (steam heat and in many cases DHW), gas-reliant appliances, inefficient lighting and water fixtures
- The deferred maintenance backlog suggests these systems are often in state of disrepair
- Capital needs suggest many of these systems are in need of replacement



How has RAD impacted NYCHA?

- Capital raised to-date: ~\$3B
- Portfolio size – NYCHA manages more housing units than any PHA. The need to bring in support from outside owners/managers is clear
- NYCHA plans to convert 62,000 units under the RAD/PACT program

PACT: Scale of Rehabilitation

Interior improvements



Building System Improvements



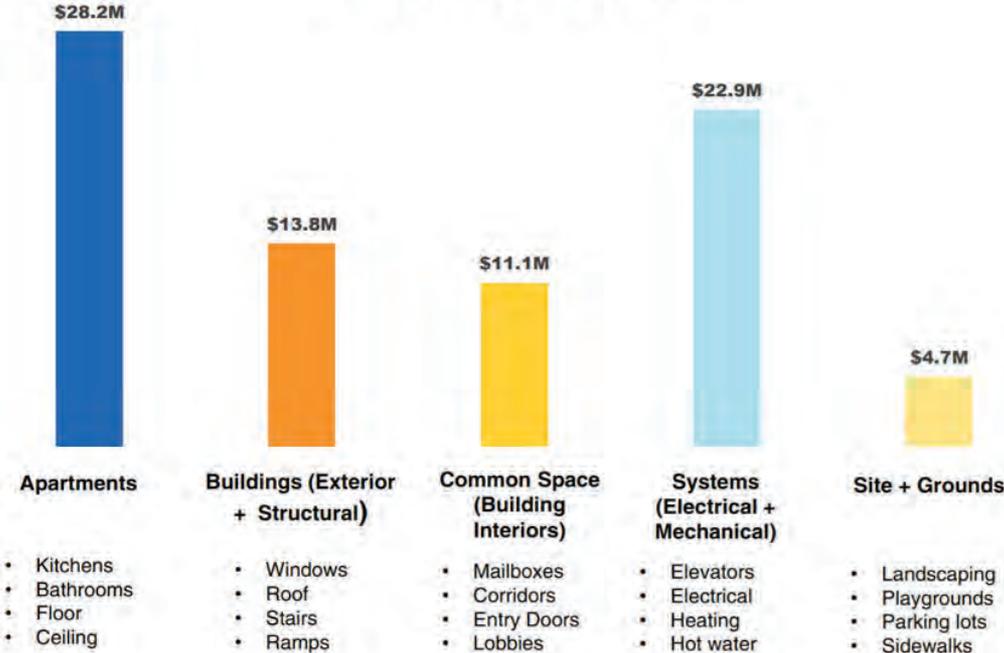
Case Study: Sack Wern



Case Study: Sack Wern

Major Repair Costs: Sack Wern

Total Repair Cost = \$80.7M



Total Repair Cost Per Unit

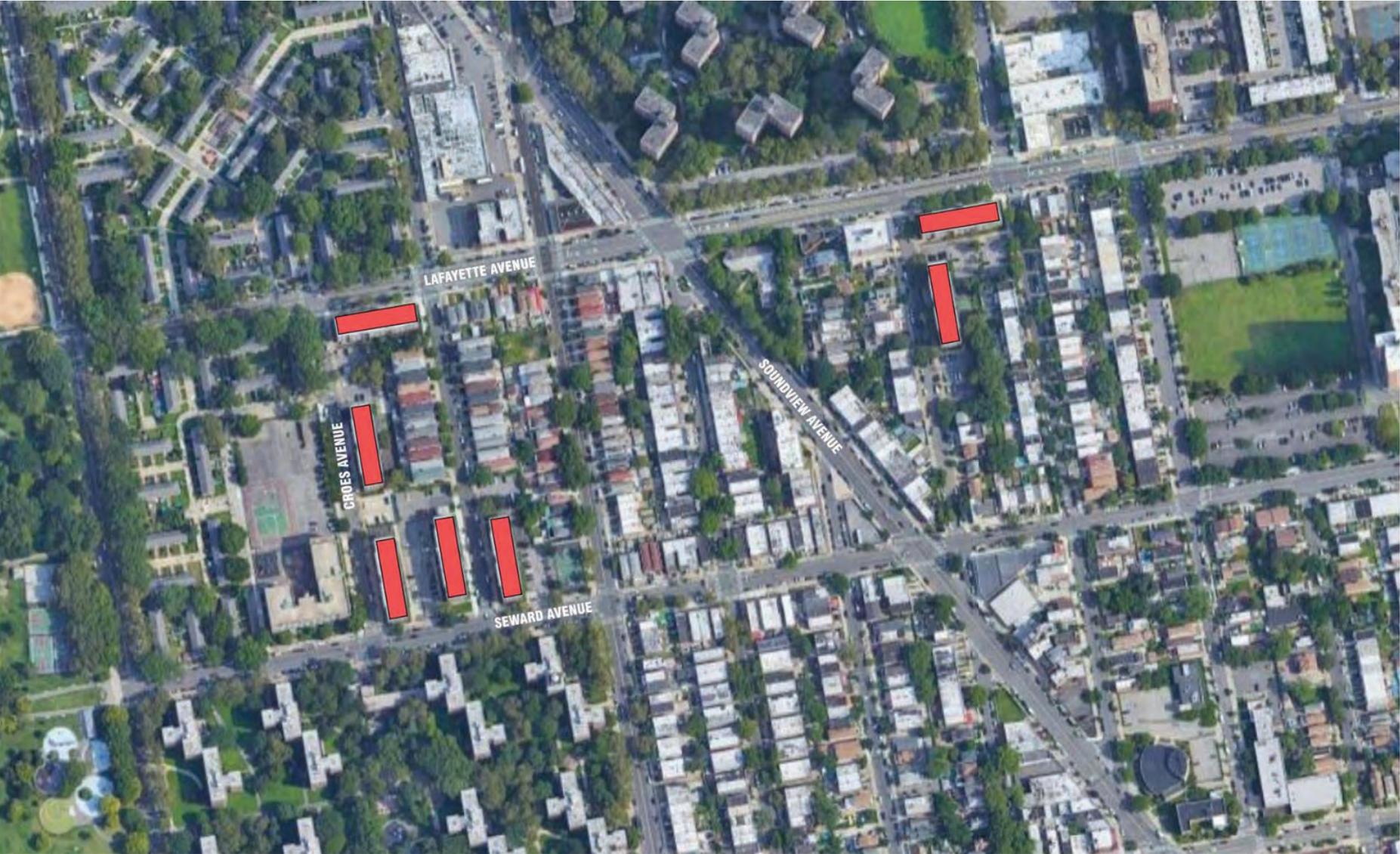


Lead Test: Depending on finding from PACT inspections, a lead abatement plan will be included as part of the PACT project at Sack Wern.

Case Study: Sack Wern



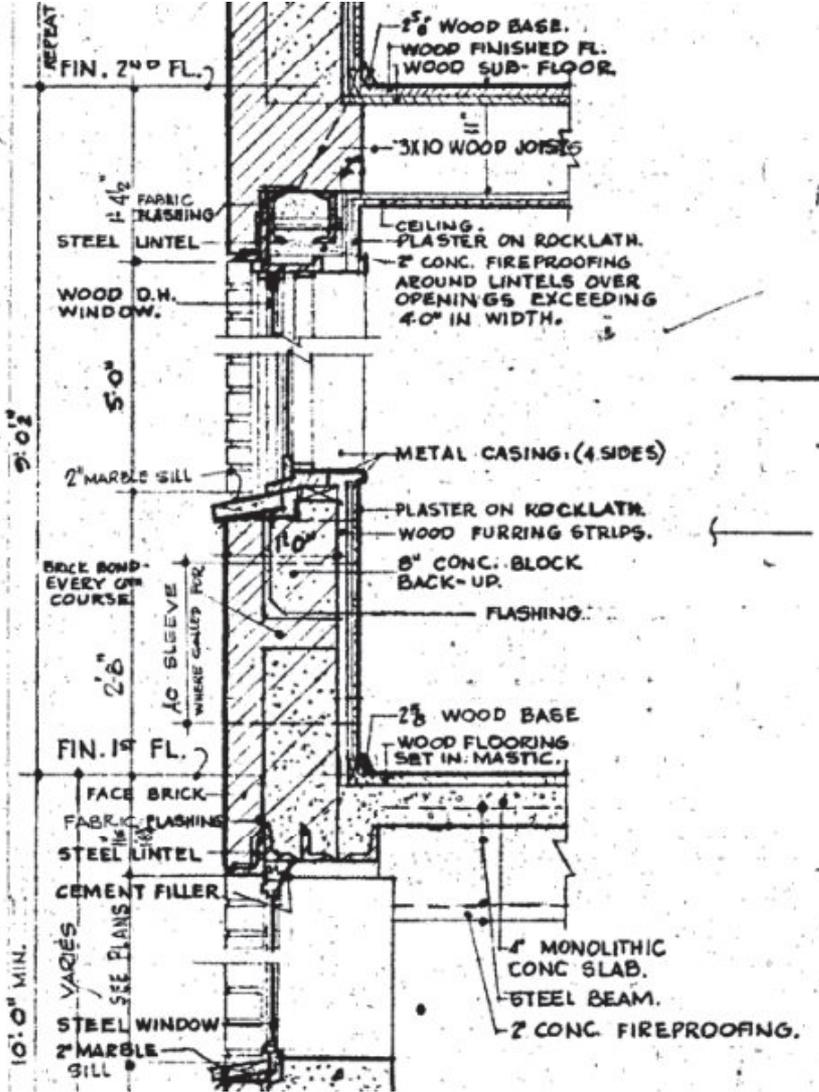
Case Study: Sack Wern - EXISTING CONDITIONS



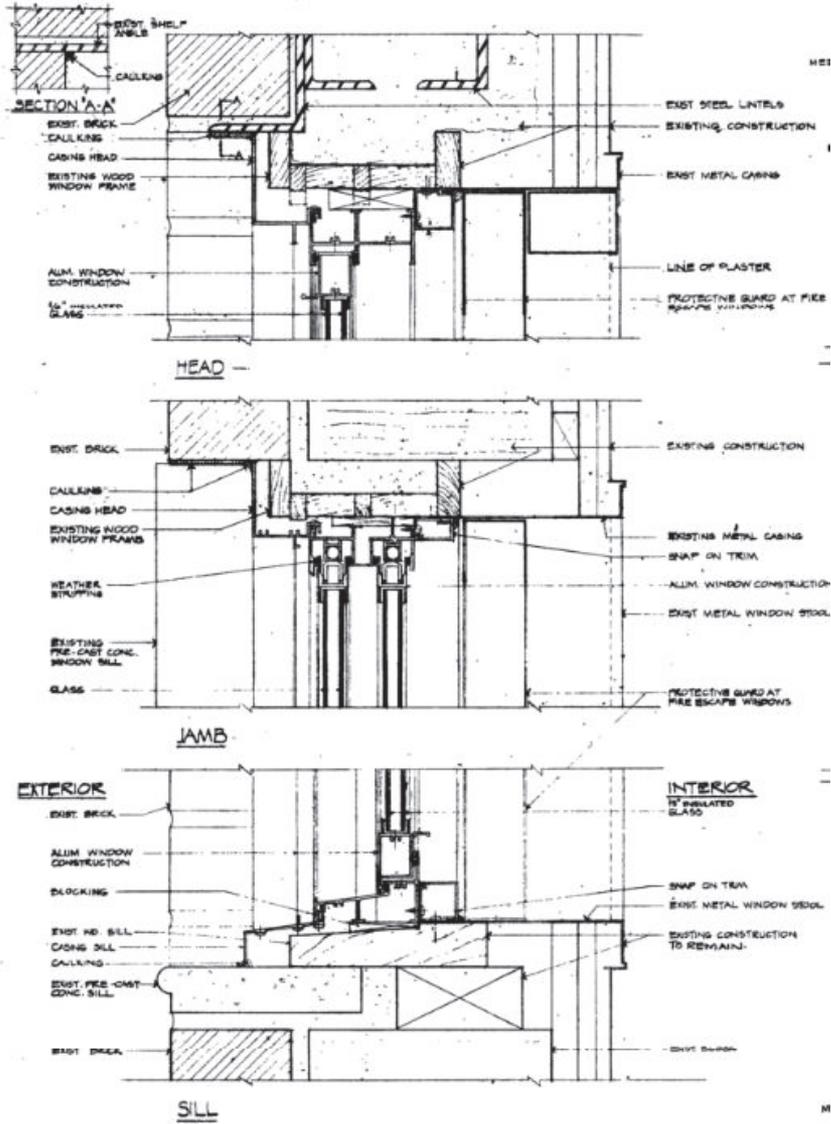
Case Study: Sack Wern



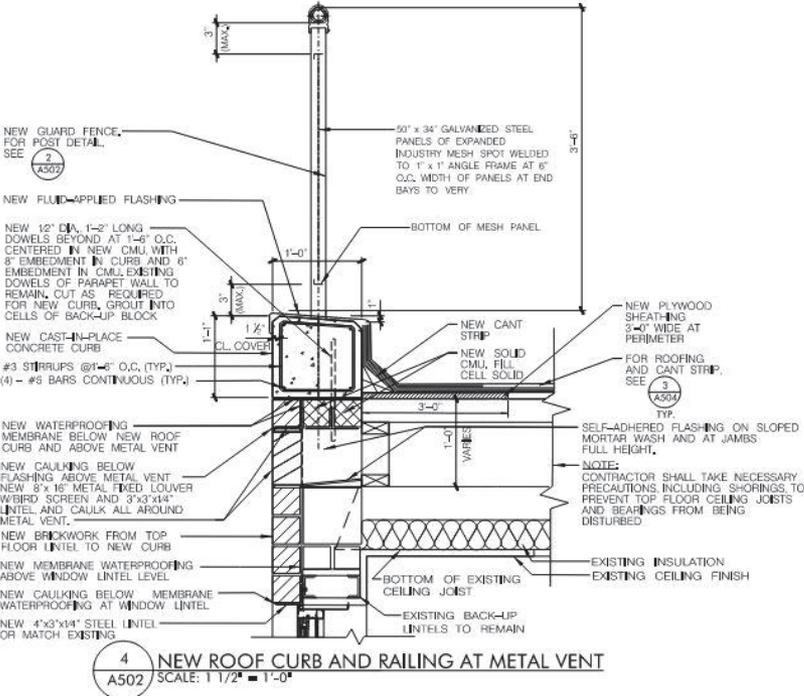
Case Study: Sack Wern - EXISTING CONDITIONS



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Case Study: Sack Wern - EXISTING CONDITIONS



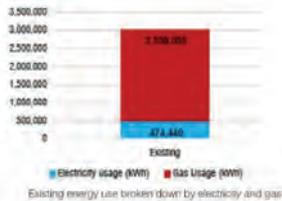
Case Study: Sack Wern - PERFORMANCE GOALS

EXISTING BUILDING PERFORMANCE:

The Sack Wern buildings do not have Energy Grades as can be found in buildings conforming to LL 33 of 2018, and can generally be described as poorly performing existing buildings.

Key drivers of energy performance on the envelope side are air leakage (especially through windows), aluminum double hung windows, thermal bridging, and lack of insulation. On the MEP side, the steam boiler is a driver of poor energy performance.

The existing buildings do not comply with the Local Law 2030 thresholds.



KEY PERFORMANCE METRICS

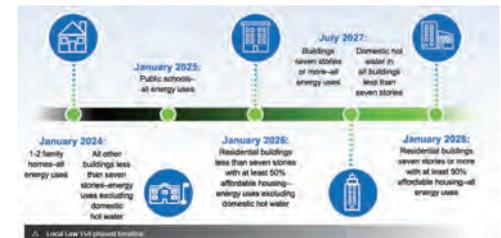
Electricity Usage:	3,314,073 kWh	⚡⚡⚡⚡⚡
Gas Usage:	606,599 Therms	🔥🔥🔥🔥🔥🔥🔥🔥
Site EUI:	191.81	🏠🏠🏠🏠🏠🏠🏠🏠🏠🏠
Annual Utility Cost:	\$1,532,288/ year	💰💰💰💰💰💰💰💰💰💰💰
Annual Carbon:	529 tCO2e / year	🌳🌳🌳🌳🌳

LL97 COMPLIANCE

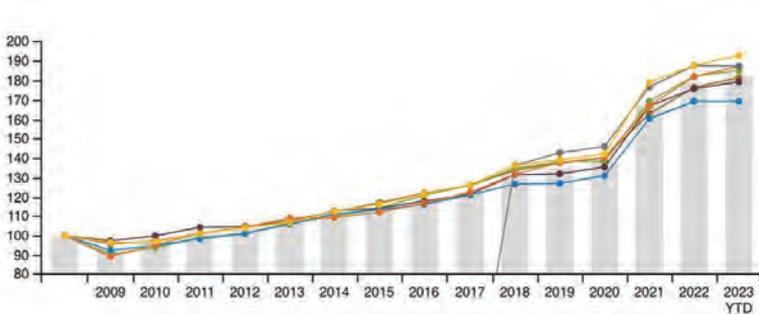
Standard	Complies?
2030 Threshold (180 tCO2e/yr)	X DOES NOT COMPLY
80% Reduction by 2050	X DOES NOT COMPLY

Building Energy Efficiency Rating

A | **91**

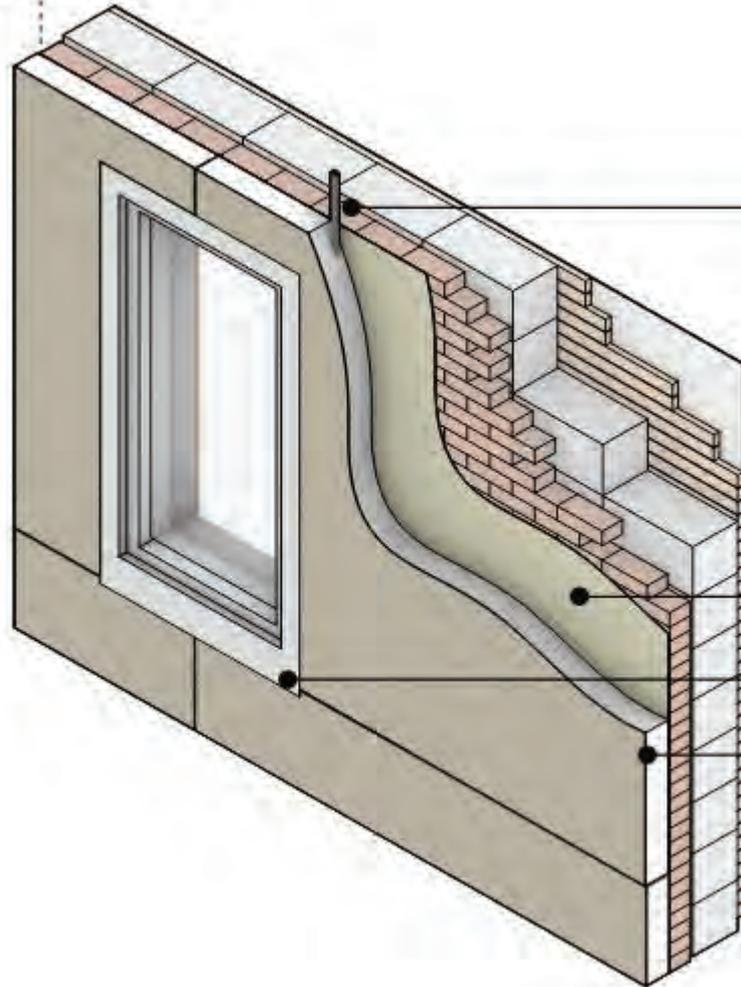


Case Study: Sack Wern - BUDGET & INCENTIVES



Case Study: Sack Wern - CODES AND REGULATIONS

NEW ; EXISTING



HVAC piping embedded in EIFS

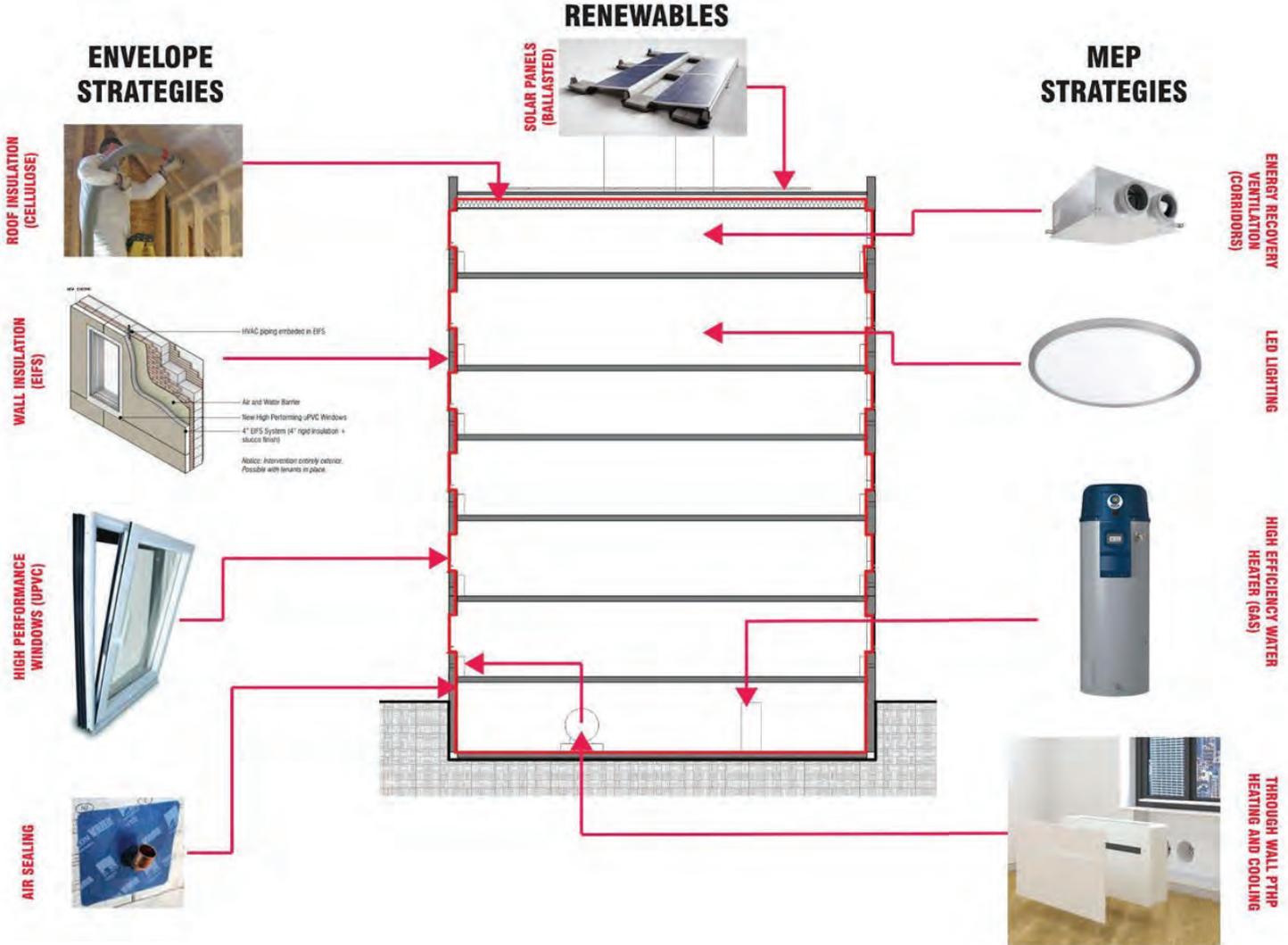
Air and Water Barrier

New High Performing uPVC Windows

4" EIFS System (4" rigid insulation +
stucco finish)

*Notice: Intervention entirely exterior.
Possible with tenants in place.*

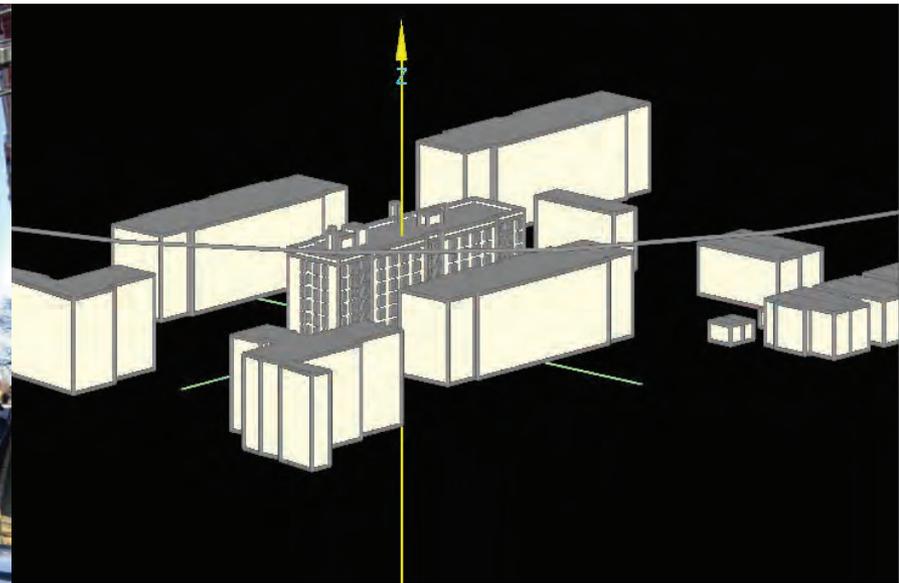
Case Study: Sack Wern - SCOPE RECOMMENDATIONS



Analysis Scope: ECM Modeling & EGC Compliance

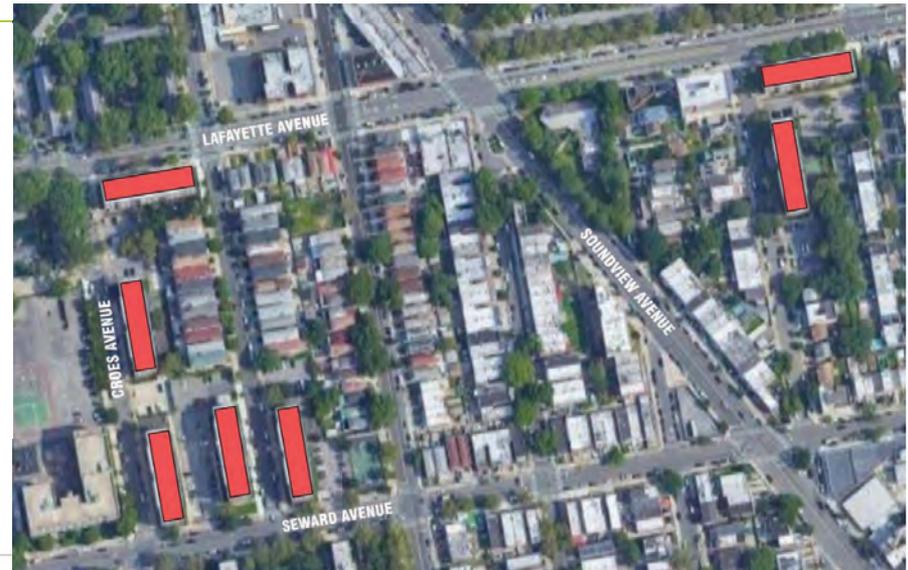
- Enterprise Green Communities
- Existing building utility analysis
- Modeling & Analysis of Energy Conservation Measures
 - Energy
 - Cost
 - Emissions
- Iterative ECM scope testing

Local Law 97

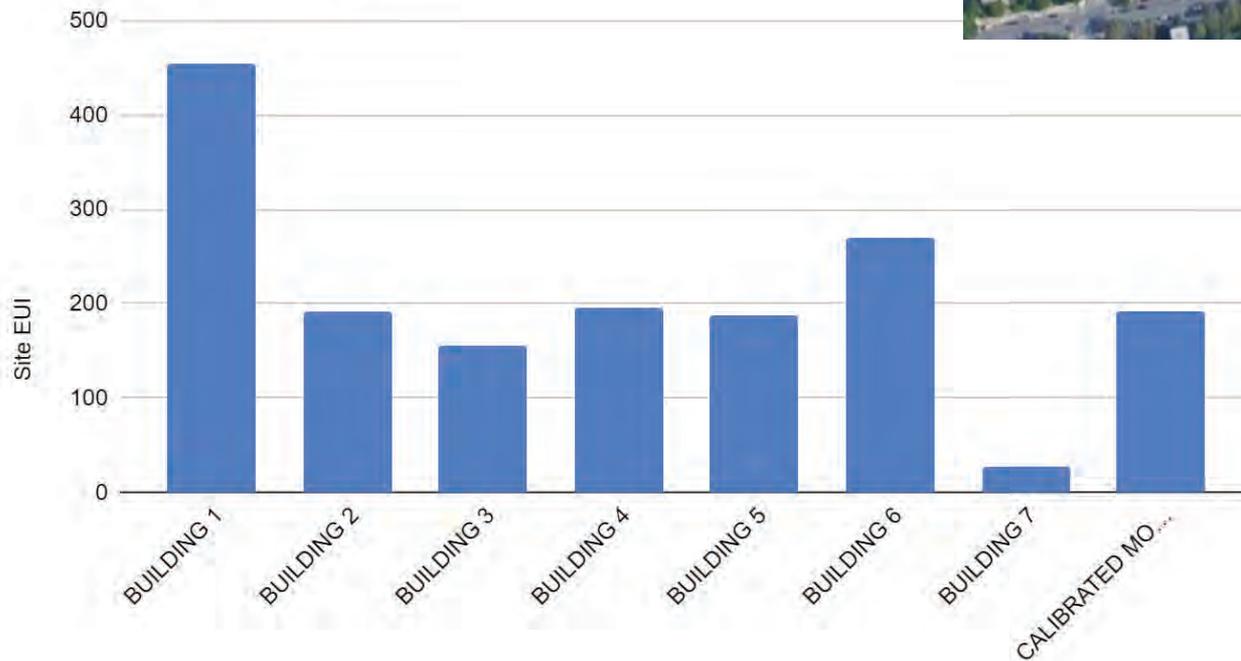


Utility Analysis: A Messy Exercise!

- NYPA Electric & Gas
- Inconsistent meter data
 - Missing months/years
 - Temporary boilers used
 - Outlier building usage
- Wide variability across portfolio

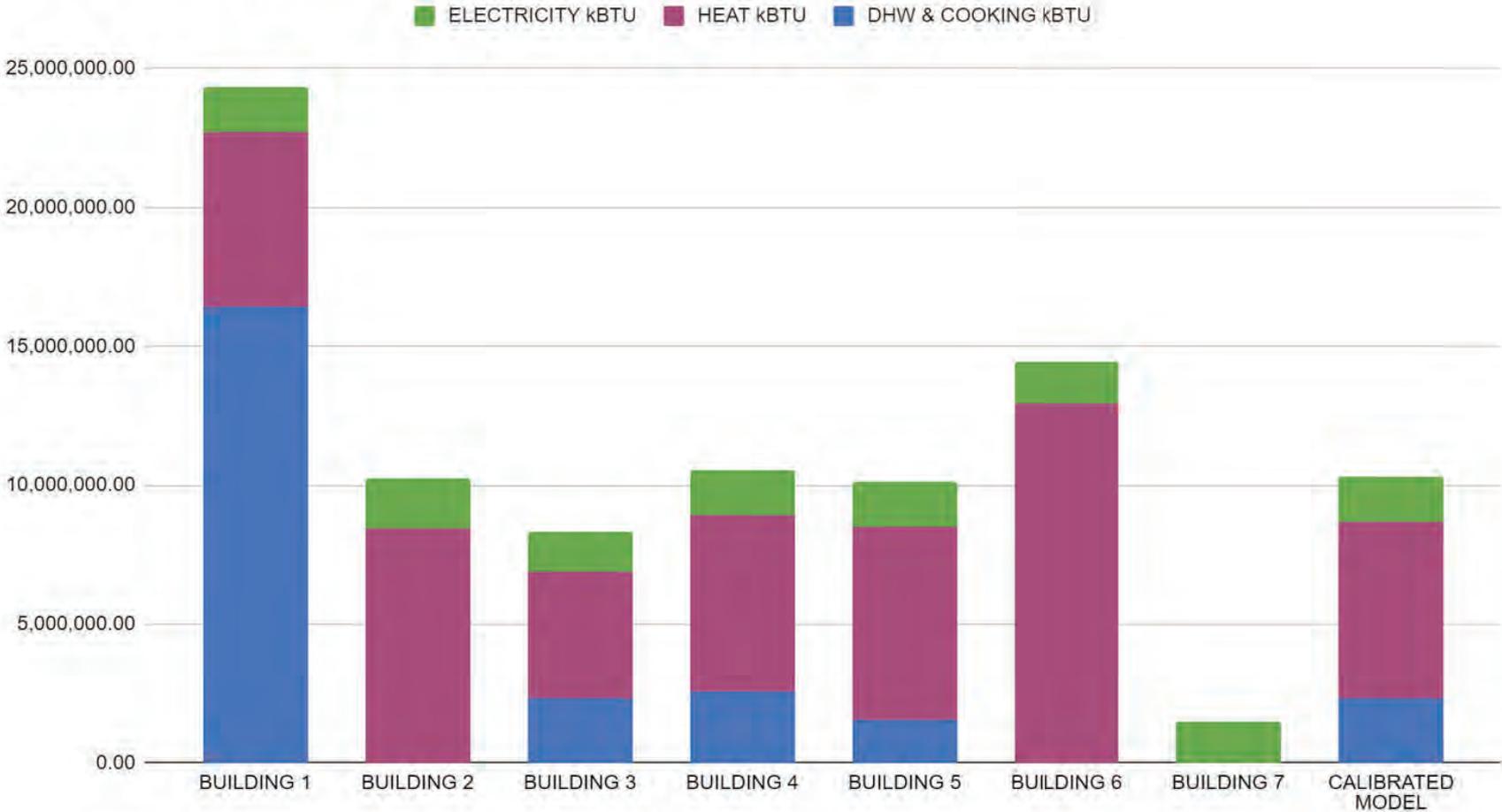


Site EUI by Building



Performance by Building

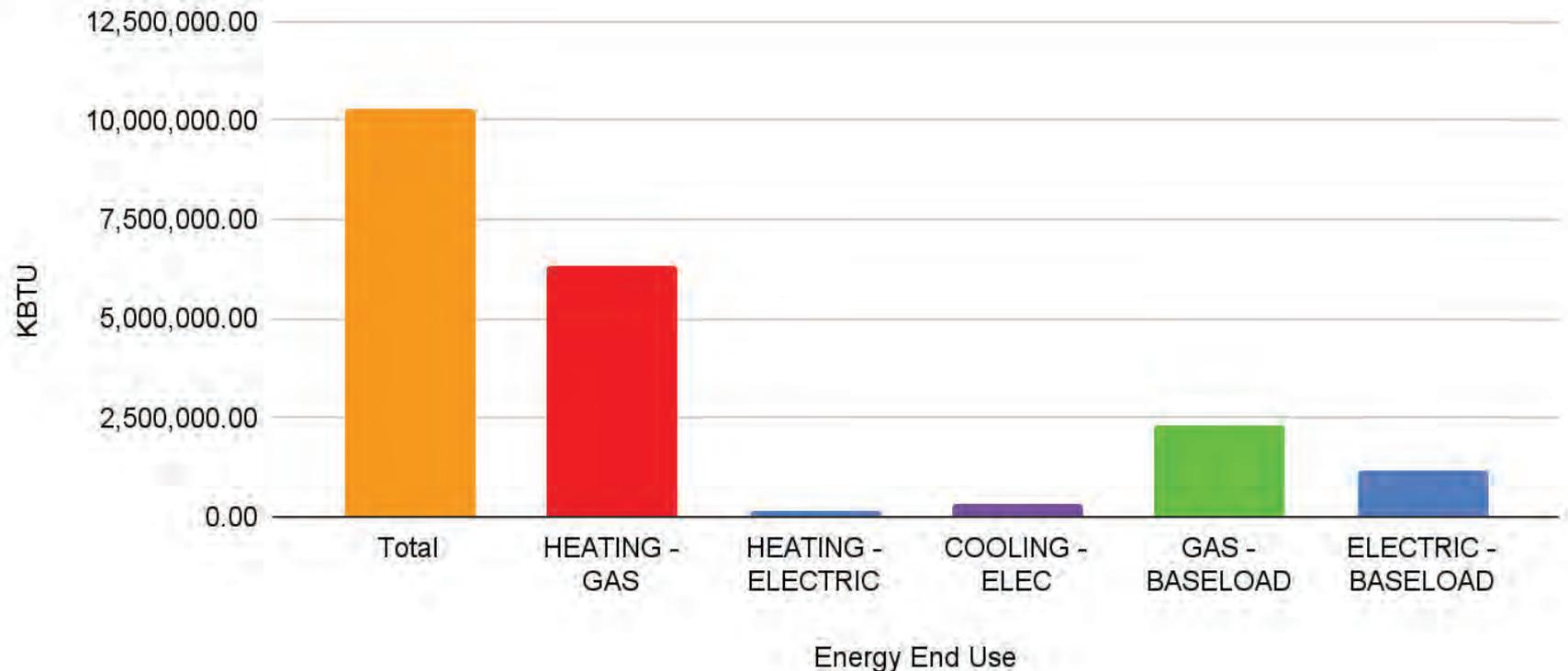
DHW & COOKING kBTU, HEAT kBTU and ELECTRICITY kBTU



“Clean” building data

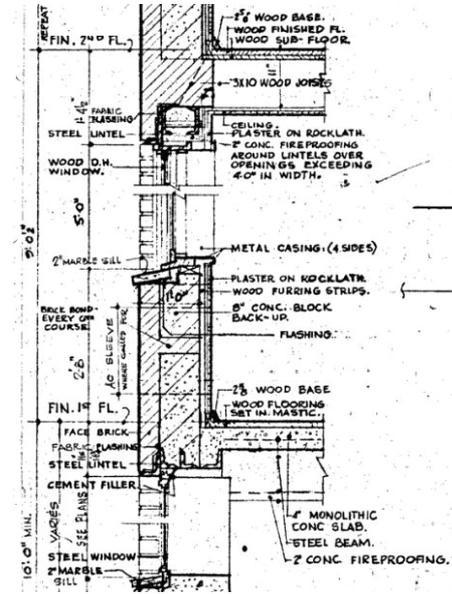
- Based on clean data from Buildings 2 and 4
- Disaggregated end use based on seasonality, meter
- EUI ~191

KBTU



Creating the Calibrated Existing Building Energy Model

- Calibration following process outlined in 2016 NREL conference paper
 - “A Method to Test Model Calibration Techniques”
- Existing building model informed by:
 - Historical utility bill analysis
 - Existing building drawings
 - Historical work completed
 - On-site audits and probes
- Modeled in WUFI Passive



Calibration Process

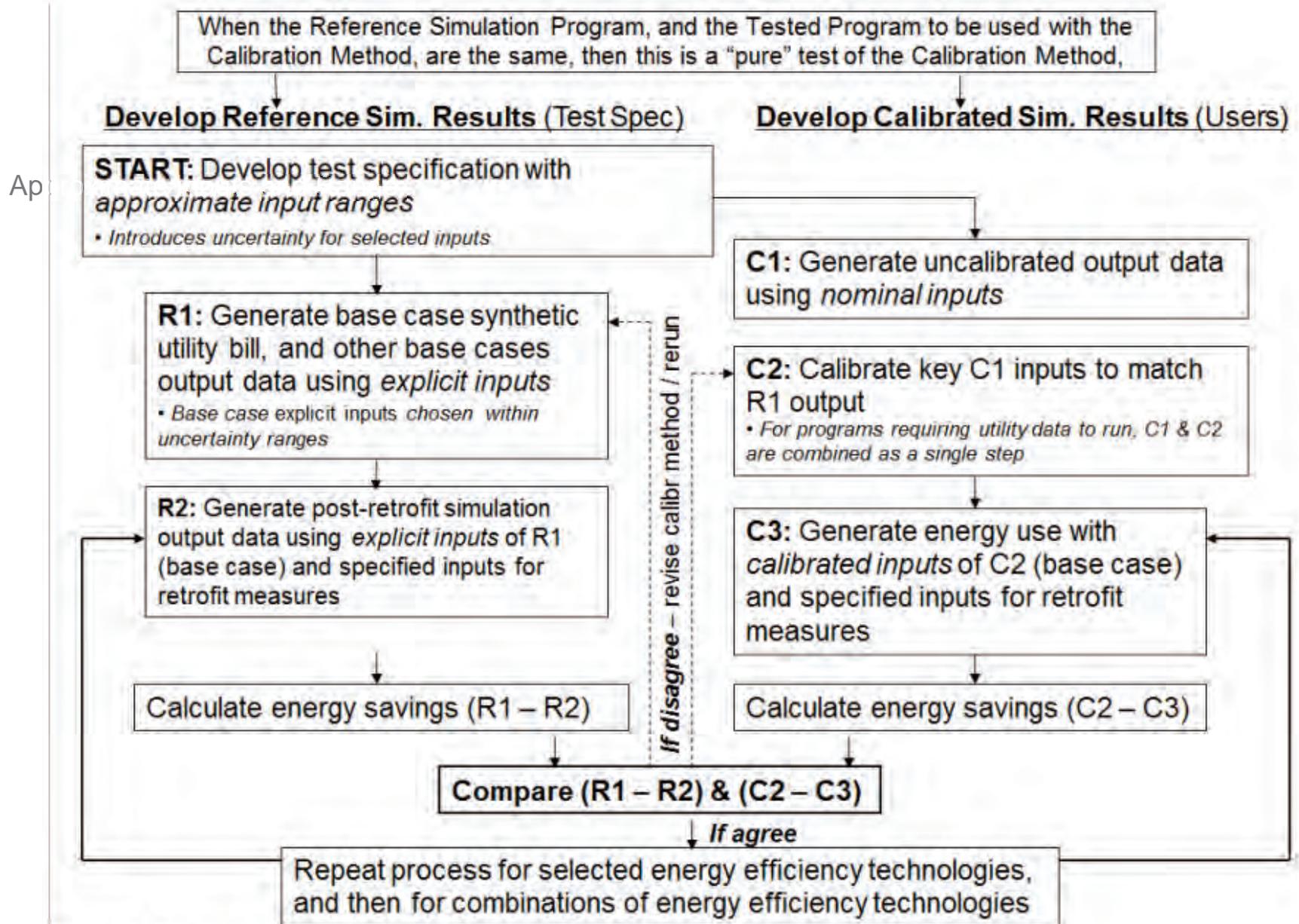
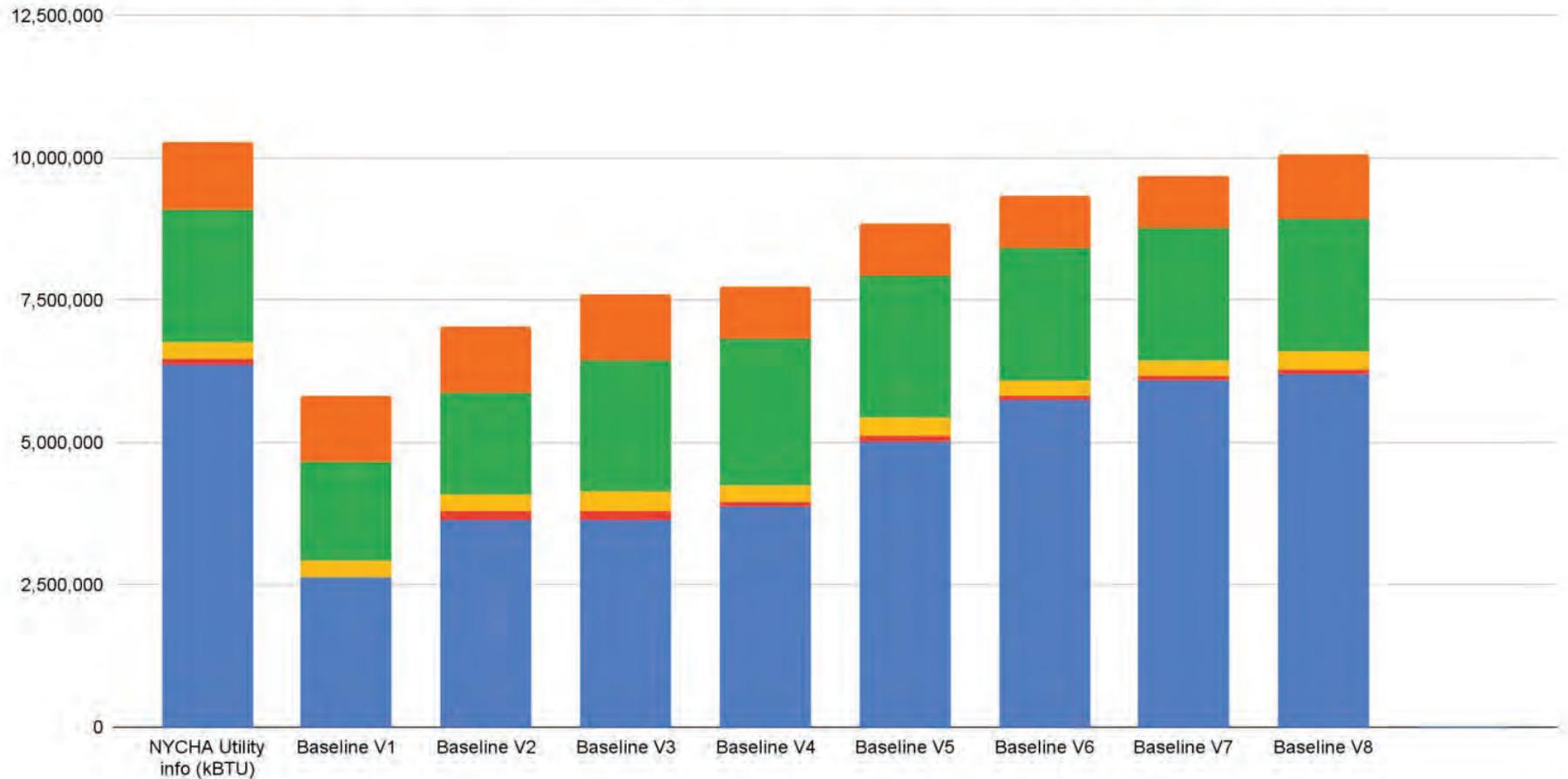


Figure 1. Conceptual Flow of Calibration Test Method. Source: Judkoff et al. 2011.

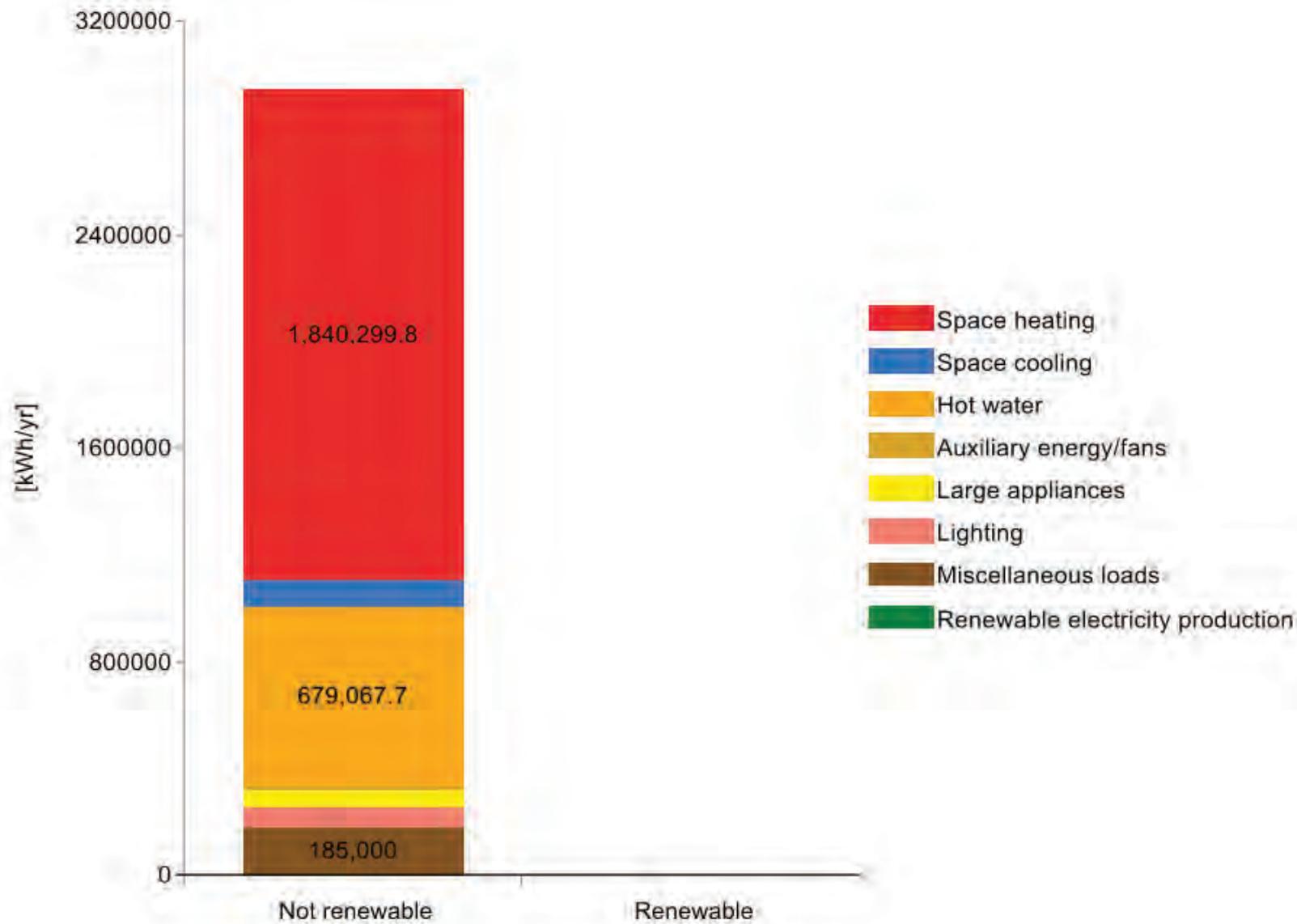
Iterative Calibration Process

HEATING - GAS, HEATING - ELECTRIC, COOLING - ELEC., GAS - BASELOAD, ELECTRIC BASELOAD...

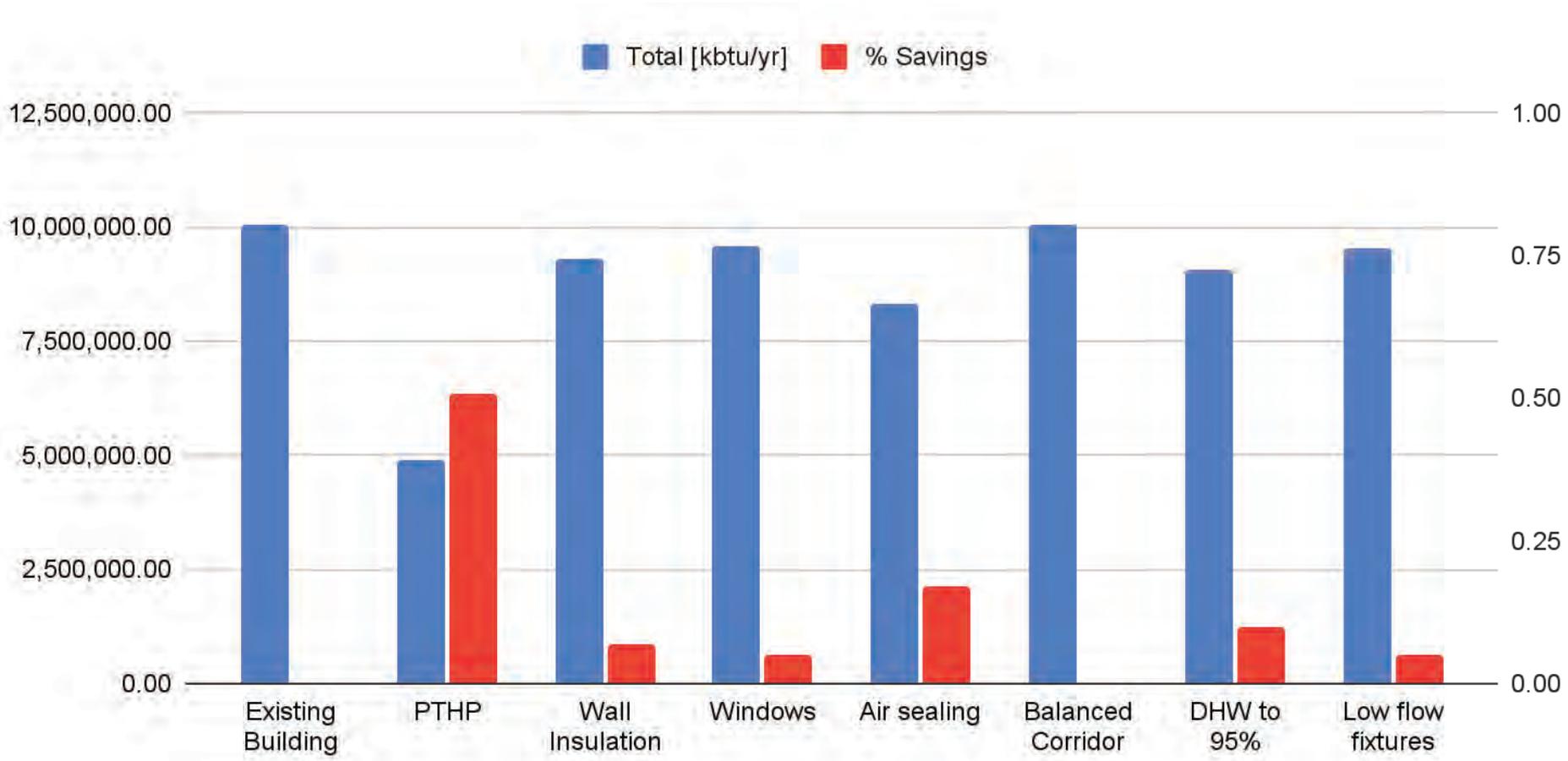
■ ELECTRIC BASELOAD ■ GAS - BASELOAD ■ COOLING - ELEC. ■ HEATING - ELECTRIC ■ HEATING - GAS



Calibrated Existing Building Site Energy



Individual Energy Conservation Measure Testing



OPTION 1 SCOPE IMPROVEMENTS AND PERFORMANCE:

The integrated design and development team identified and analyzed a series of ECMs that could be implemented to improve building energy performance. From this suite of options and review of constructibility, the team selected the following measures to satisfy *Option 1* scope requirements:

ENVELOPE SCOPE

- Exterior Walls: 1.5" metal studs @ 16" o.c. furred on the interior face of the walls, 1.5" mineral wool batt insulation in cavity (R6 w/ 20% thermal bridging area due to intervening walls and floors)
- Windows: Metal double hung windows. U-0.4, SHGC 0.3
- Entry Doors: Metal entry doors. U-0.77, SHGC 0.3
- Roof: R-38 cellulose loose fill blown into existing 10" roof joists at 16" o.c., below the existing ventilated cockloft.
- Air Sealing: Air sealing to code 0.6 CFM75/SF Envelope



Metal Stud and mineral wool insulation.

MEP SCOPE:

- Heating: 84% efficient gas fired steam boiler (max efficiency for the steam system)
- Ventilation: Corridor balanced ventilation. 100 CFM per floor. ERV, 75% SRE, 40% latent recovery.
- Hot Water: Gas fired 95% efficiency DHW boiler
- Plumbing: Low flow fixtures per EGC. Insulate water and heating piping per energy code, where accessible.
- Appliances: Electric ranges



High efficiency gas boiler.

KEY PERFORMANCE METRICS

Electricity Usage:	3,178,720 kWh	 (4% Reduction from Existing)
Gas Usage:	235,333 Therms	 (61% Reduction from Existing)
Site EUI:	93.9	 (51% Reduction from Existing)
Annual Utility Cost:	\$1,275,215/ year	 (17% Reduction from Existing)
Annual Carbon:	244 tCO2e / year	 (54% Reduction from Existing)
Installation Cost:		

*PRELIMINARY PRICING BASED ON OUTLINE SPEC

LL97 COMPLIANCE

Standard	Complies?
2030 Threshold (180 tCO2e/yr)	X DOES NOT COMPLY
80% Reduction by 2050	X DOES NOT COMPLY

OPTION 2 SCOPE IMPROVEMENTS AND PERFORMANCE:

Based on the results of the *Option 1* scope analysis combined with modeling of potential individual energy improvement measures, the team reviewed an *Option 2* package designed to be the second of two potential just-right balance of energy performance and economic use of project budget

ENVELOPE SCOPE

Exterior Walls: 4" EIFS on the exterior face of exterior walls.
 Windows: Double pane UPVC casements. U-0.27, SHGC 0.3
 Entry Doors: Thermally broken aluminum. U-0.3, SHGC 0.3
 Roof: R-38 cellulose loose fill blown into existing 10" roof joists
 Air Sealing: Air sealing to 0.4 CFM75/SF Envelope



Exterior EIFS

MEP SCOPE:

Heating/Cooling: Ephoca unitary PTHP, COP@17F 1.64, COP@47F 2.85
 Ventilation: Corridor balanced ventilation. 100 CFM per floor.
 ERV, 75% SRE, 40% latent recovery.
 Hot Water: Gas fired 95% efficiency DHW boiler
 Plumbing: Low flow fixtures per EGC. Insulate water and heating piping per energy code.
 Appliances: Electric ranges and Energy Star refrigerators



High Performance HPAC

KEY PERFORMANCE METRICS

Electricity Usage:	3,733,082 kWh	 (12% Increase from Existing)
Gas Usage:	24,034 Therms	 (96% Reduction from Existing)
Site EUI:	57.84	 (70% Reduction from Existing)
Annual Utility Cost:	\$1,029,407/ year	 (33% Reduction from Existing)
Annual Carbon:	96 tCO2e / year	 (81% Reduction from Existing)
Installation Cost:		

*PRELIMINARY PRICING BASED ON OUTLINE SPEC

LL97 COMPLIANCE

Standard	Complies?
2030 Threshold (180 tCO2e/yr)	 COMPLIES
80% Reduction by 2050	 DOES NOT COMPLY

CONCLUSION: FUTURE PROOFED OPTION 2 SCOPE

KEY TAKEAWAY

The primary conclusion of this feasibility study is that the *Option 2 scopes* is the just-right fit for the Sack Wern project. We note, however, that the *Option 2 scope* does not meet the long term goals of electrification and 80% emissions reduction by 2050, and therefore propose implementing *Option 2 with Future Proofing*. In this scope, the high efficiency gas hot water heaters will be used on Day 1, with a plan to switch heat pump hot water heaters in the future.

ENVELOPE SCOPE

- Exterior Walls: 4" EIFS on the exterior face of exterior walls.
- Windows: Double pane UPVC casements. U-0.27, SHGC 0.3
- Entry Doors: Thermally broken aluminum. U-0.3, SHGC 0.3
- Roof: R-38 cellulose loose fill blown into existing 10" roof joists
- Air Sealing: Air sealing to 0.4 CFM75/SF Envelope



Exterior EIFS

MEP SCOPE:

- Heating/Cooling: Ephoca unitary PTHP, COP@17 1.64, COP@47 2.85
- Ventilation: Corridor balanced ventilation. 100 CFM per floor. ERV, 75% SRE, 40% latent recovery.
- Hot Water: Electric heat pump hot water heater (*Installed in future - High efficiency gas hot water heat installed on Day 1*)
- Plumbing: Low flow fixtures per EGC. Insulate water and heating piping per energy code.



High Performance HPAC

KEY PERFORMANCE METRICS

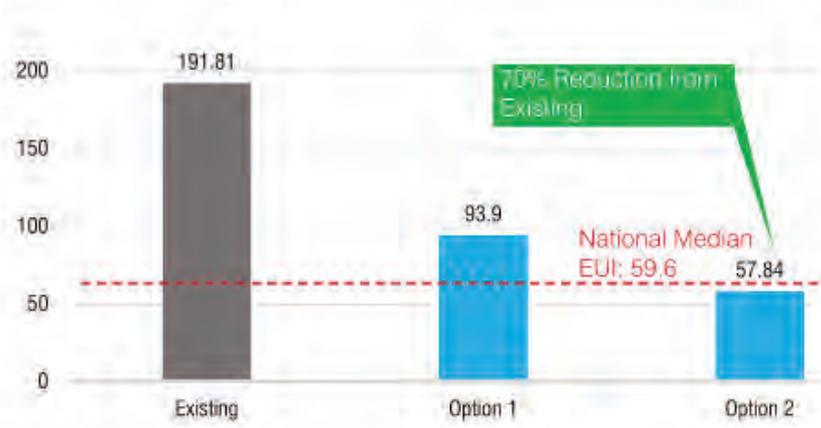
Electricity Usage:	4,600,036 kWh	⚡⚡⚡⚡⚡⚡⚡ (38% Increase from Existing)
Gas Usage:	0 Therms	(100% Reduction from Existing)
Site EUI:	41.84	♻️♻️♻️♻️ (78% Reduction from Existing)
Annual Utility Cost:	\$905,850/ year	💰💰💰💰💰💰💰💰 (41% Reduction from Existing)
Annual Carbon:	83 tCO2e / year	♻️♻️ (84% Reduction from Existing)
Installation Cost:		💰💰💰💰💰💰💰💰💰💰💰

*PRELIMINARY PRICING BASED ON OUTLINE SPEC // DAY 1 COST INCLUDES HIGH EFFICIENCY GAS BOILER COST. ** ESTIMATED FUTURE COST FOR UPGRADING HWH

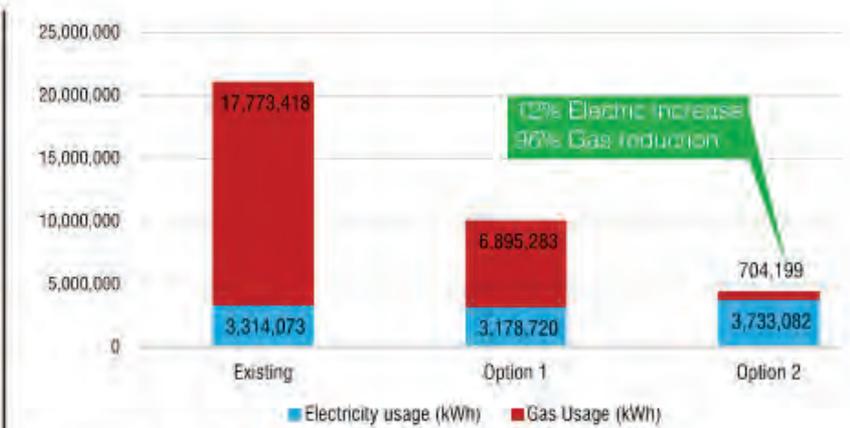
LL97 COMPLIANCE

Standard	Complies?
2030 Threshold (180 tCO2e/yr)	✓ COMPLIES
80% Reduction by 2050	✓ COMPLIES

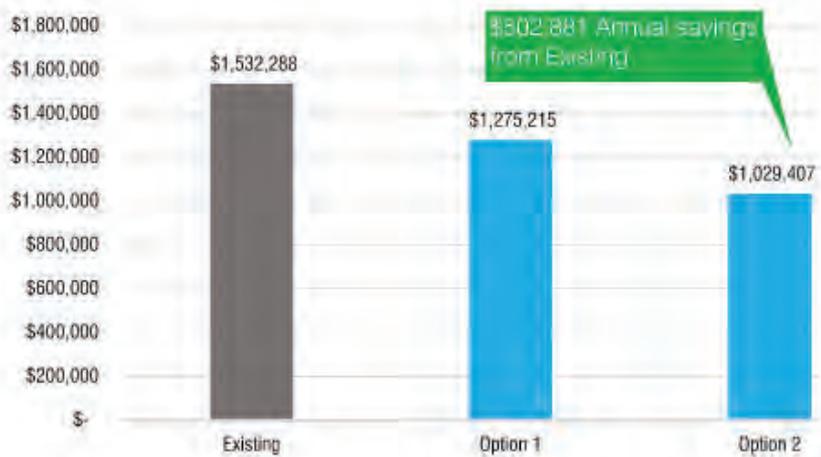
Comprehensive Energy Scope Testing



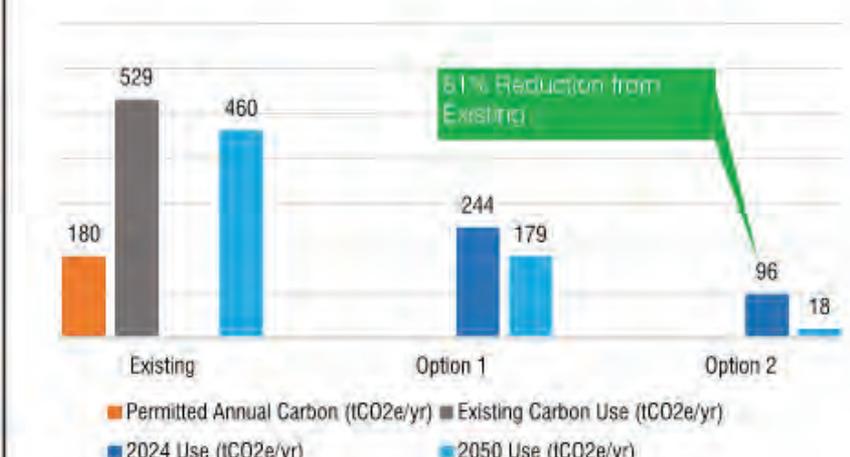
SITE ENERGY USE INTENSITY



ENERGY USE (VS EXISTING)



UTILITY COST (VS OPTION 1 AND EXISTING)



CARBON EMISSIONS (VS OPTION 1 AND EXISTING)

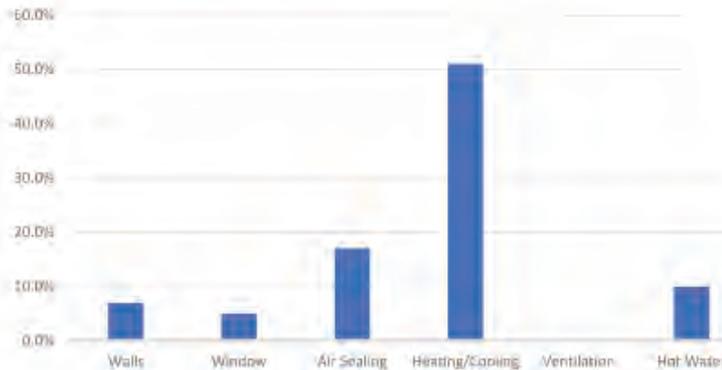
Iterative Scope Cost Exercise

COST/BENEFIT ANALYSIS

SCOPE PACKAGE	ANNUAL UTILITY COST	INSTALLED COST*	ANNUAL UTILITY SAVINGS FROM EXSTG	SIMPLE PAYBACK
Existing	\$1,532,288	-	-	-
Option 1	\$1,275,215		\$257,073	53 YEARS
Option 2	\$1,029,407		\$502,881	61 YEARS
Option 2 Future Proofed**	\$905,850		\$626,437	60 YEARS

*PRELIMINARY PRICING BASED ON OUTLINE SPEC

** FUTURE PROOF OPTION 2 INSTALLED COST PAYBACK IS BASED ON THE FUTURE COST AND FUTURE SAVINGS OF THE HWH. ACTUAL PERFORMANCE WILL BE DEPENDANT ON WHEN IN THE FUTURE THE HEAT PUMP HWH IS INTALLED



SAVINGS PER BUILDING ELEMENT (%)



COST PER BUILDING ELEMENT (%)

KEY
TAKEAWAY



The team reviewed the savings of ECM elements versus the installed cost of ECM elements. While the savings generated by the ECMs broadly tracked with their installed cost, the envelope components (wall insulation, air sealing and windows) outperform the MEP components.

The envelope components account for 18% of the installed cost and 29% of the savings. The MEP components accounts for 82% of the cost and 71% of the savings. As noted in the following section, future changes to the power grid may drive larger electric savings for MEP upgrades that can't be accounted for at this time.

Scope Cost Exercise

SACK WERN					
ELECTRIFICATION PAY BACK STUDY					
	First Cost	Year 0 Utility Cost	Supportable Debt	Net First Cost	Payback Year
EXISTING: BASELINE					
ELECTRIC (3,314,073 kWh)	\$ 7,000,000	\$ 1,500,000	\$ 55,000,000	\$ 7,000,000	
GAS (606,599 THERMS)					
COMPARISON TO BASELINE	-	-		-	
OPTION 1					
ELECTRIC (3,178,720 kWh)	\$ 10,000,000	\$ 1,300,000	\$ 58,000,000	\$ 7,000,000	Year 3
GAS (235,233 THERMS)					
COMPARISON TO BASELINE	\$ 3,000,000	\$ (200,000.00)	\$ 3,000,000	\$ -	
OPTION 2					
ELECTRIC (3,733,082 kWh)	\$ 25,000,000	\$ 1,000,000	\$ 61,000,000	\$ 19,000,000	Year 18
GAS (24,034 THERMS)					
COMPARISON TO BASELINE	\$ 18,000,000	\$ (500,000.00)	\$ 6,000,000	\$ 12,000,000	
OPTION 2 FUTUREPROOF					
ELECTRIC (4,600,036 kWh)	\$ 35,000,000	\$ 900,000	\$ 62,500,000	\$ 27,500,000	Year 26
GAS (0 THERMS)					
COMPARISON TO BASELINE	\$ 28,000,000	\$ (600,000.00)	\$ 7,500,000	\$ 20,500,000	

*Note that above dollar values are demonstrative only.

Thanks! - Q&A

**Tristan Grant, MaGrann
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**Grayson Jordan, Castrucci
Architects**

**Daniel Russo, Douglaston
Development**

